

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

1595 WYNKOOP STREET 2013 HAY 28 AM 9= 35

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EPA REGION VIII HEARING CLERK

DOCKET NO.: EP	CRA-0	08-2013-0004
IN THE MATTER OF:	)	
CLEAN HARBORS, ARAGONITE, LLC.	)	FINAL ORDER
11600 North Aptus Road Aragonite, UT 84029	)	
Respondent	)	
- Contraction -	)	

Pursuant to 40 C.F.R. § 22.13(b) and 22.18(b), of EPA's Consolidated Rules of Practice, the Consent Agreement resolving this matter is hereby approved and incorporated by reference into this Final Order.

The Parties are hereby **ORDERED** to comply with all of the terms of this **Order**, effective immediately upon receipt by Parties of this **Order**.

SO ORDERED THIS 28th Day of May , 2013

Elyana R. Sutin

Regional Judicial Officer

2013 MAY 28 AM 9: 35

HEARING CLERK

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION VIII

IN THE MATTER OF:	)
Clean Harbors Aragonite, LLC 11600 North Aptus Road Aragonite, Utah 84029	COMBINED COMPLAINT AND CONSENT AGREEMENT DOCKET NO.: EPCRA-08-2013-0004
Respondent	)

- 1. This civil administrative enforcement action is issued to Clean Harbors Aragonite,
  LLC (Respondent) pursuant to section 325(c) of Title III of the Superfund Amendments and
  Reauthorization Act, 42 U.S.C.§ 11045, also known as the Emergency Planning and
  Community Right-To-Know Act of 1986 (EPCRA), for alleged violations of the
  implementing regulations associated with the Toxic Release Inventory requirements of
  section 313 of EPCRA, 42 U.S.C. § 11023. This proceeding is subject to the Environmental
  Protection Agency's (EPA) Consolidated Rules of Practice Governing the Administrative
  Assessment of Civil Penalties and the Revocation or Suspension of Permits (Rules of
  Practice), 40 C.F.R. part 22.
- The undersigned EPA official has been properly delegated the authority to issue this action.
- 40 C.F.R. § 22.13(b) provides that where the parties agree to settle one or more causes
  of action before the filing of a complaint, an administrative action may be commenced and
  concluded simultaneously by the issuance of a Combined Complaint and Consent Agreement
  (CCCA).

- 4. The parties agree that the settling of this action and refraining from the adjudication of any issue of fact or law, with regard to the issues herein, is in their interest and in the public interest.
- Respondent consents to the terms of this CCCA, including the assessment of the civil penalty specified below.

# JURISDICTION AND WAIVER OF RIGHT TO HEARING

- Respondent admits the jurisdictional allegations in this CCCA and neither admits nor denies all remaining allegations herein.
- 7. Respondent waives any and all claims for relief, and otherwise available rights to judicial or administrative review or other remedies which the Respondent may have, with respect to any issue of fact or law or any terms and conditions set forth in this CCCA, including any right of judicial review under the Administrative Procedure Act, 5 U.S.C. §§ 701-708.

#### STATUTORY AND REGULATORY FRAMEWORK

8. Pursuant to sections 313 and 328 of EPCRA, 42 U.S.C. §§ 11023 and 11048, EPA promulgated the Toxic Chemical Release Reporting: Community Right-to-Know Rule, 40 C.F.R. part 372. Section 313(b) of EPCRA and 40 C.F.R. § 372.22 address owners and operators of facilities that have 10 or more full-time employees, are in specific Standard Industrial Classification (SIC) and North American Industry Classification System (NAICS) Codes, and manufacture, process, or otherwise use a toxic chemical listed under section 313(c) of EPCRA and 40 C.F.R. § 372.65, in quantities exceeding the established activity threshold as set forth in 40 C.F.R. § 372.25. Under section 313(b) of EPCRA, owners and operators are required to annually submit a Toxic Chemical Release Inventory Reporting

Form, EPA Form 9350-1 (hereinafter Form R), for each toxic chemical listed under section 313(c) of EPCRA and 40 C.F.R. § 372.65, meeting the activity threshold described above.

- 9. Section 329(7) of EPCRA, 42 U.S.C. § 11049(7), defines the term "person" to include in relevant part, an individual, corporation, or partnership.
- Respondent is a corporation and therefore a person and subject to regulation under section 313 of EPCRA, 42 U.S.C. § 11023.
- 11. Respondent is the owner and/or operator of the facility located at 11600 North Aptus Road, Aragonite, Utah (the Facility) which falls under the covered SIC Code range of 20-39 and NAICS code 562211 (Hazardous Waste Treatment and Disposal).
- Respondent's facility has 10 or more "full-time employees" as that term is defined by
   C.F.R. § 372.3.
- 13. Respondent manufactures hydrochloric acid (CAS #: 7647-01-0) which is a toxic chemical listed under 40 C.F.R. § 372.65, for which reporting is required pursuant to 40 C.F.R. § 372.22. The amount manufactured exceeds the established threshold as set forth in 40 C.F.R. § 372.25.
- 14. Respondent otherwise uses the following toxic chemicals or toxic chemical categories listed under 40 C.F.R. § 372.65, for which reporting is required pursuant to 40 C.F.R. § 372.22. The amount otherwise used exceeds the established threshold as set forth in 40 C.F.R. § 372.25.
  - bromomethane (CAS #: 73-83-9)
  - carbon tetrachloride (CAS #: 56-23-5)
  - chlorobenzene (CAS #: 108-90-7)
  - chromium compounds (N090)
  - dichlorobenzene (CAS #: 25321-22-6)

- 1,2-dichloroethane (CAS #: 107-06-2)
- 2-ethoxyethanol (CAS #: 110-80-5)
- ethylbenzene (CAS #: 100-41-4)
- ethylene glycol (CAS #: 107-21-1)
- hexachlorobenzene (CAS #: 118-74-1)
- hydrochloric acid (CAS #: 7647-01-0)
- lead compounds (N420)
- mercury compounds (N458)
- trichloroethylene (CAS #: 79-01-6)
- 1,2,4-trimethylbenzene (CAS #: 95-63-6)
- vinyl acetate (CAS #: 108-05-4)

#### SPECIFIC ALLEGATIONS

- 15. On December 14, 2011, an authorized representative of the EPA conducted an inspection of the Respondent's facility located at 11600 North Aptus Road, Aragonite, Utah, with the consent of the Respondent, to determine compliance with EPCRA sections 312 and 313. During the inspection, the EPA representative observed alleged violations of EPCRA section 313.
- 16. 40 C.F.R. § 372.30 provides that for each toxic chemical known by the owner or operator to be manufactured, processed, or otherwise used in excess of an applicable threshold, the owner or operator must submit a completed EPA Form R or Form A to the EPA and the State in which the facility is located. The alleged violations are described in paragraphs 17 33.

- 17. In calendar year 2010, the Facility manufactured over the threshold quantity of the toxic chemical hydrochloric acid (CAS #: 7647-01-0) and did not submit a required Form R or Form A to the EPA and Utah. This is a violation of 40 C.F.R. § 372.30.
- 18. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical bromomethane (CAS #: 73-83-9) and did not report a reasonable estimate of all fugitive emissions using available data. This is a violation of 40 C.F.R. § 372.30.
- 19. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical carbon tetrachloride (CAS #: 56-23-5) and did not report a reasonable estimate of all fugitive emissions using available data. This is a violation of 40 C.F.R. § 372.30.
- 20. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical chlorobenzene (CAS #: 108-90-7) and did not report a reasonable estimate of all fugitive emissions using available data. This is a violation of 40 C.F.R. § 372.30.
- 21. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical category chromium compounds (N090) and did not report a reasonable estimate of all stack emissions using available data. This is a violation of 40 C.F.R. § 372.30.
- 22. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical dichlorobenzene (CAS #: 25321-22-6) and did not report a reasonable estimate of all fugitive emissions using available data. This is a violation of 40 C.F.R. § 372.30.
- 23. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical 1,2-dichloroethane (CAS #: 107-06-2) and did not report a reasonable estimate of all fugitive emissions using available data. This is a violation of 40 C.F.R. § 372.30.

- 24. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical 2-ethoxyethanol (CAS #: 110-80-5) and did not report a reasonable estimate of all fugitive emissions using available data. This is a violation of 40 C.F.R. § 372.30.
- 25. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical ethylbenzene (CAS #: 100-41-4) and did not report a reasonable estimate of all fugitive emissions using available data. This is a violation of 40 C.F.R. § 372.30.
- 26. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical ethylene glycol (CAS #: 107-21-1) and did not report a reasonable estimate of all fugitive emissions using available data. This is a violation of 40 C.F.R. § 372.30.
- 27. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical hexachlorobenzene (CAS #: 118-74-1) and did not report a reasonable estimate of all fugitive emissions using available data. This is a violation of 40 C.F.R. § 372.30.
- 28. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical hydrochloric acid (CAS #: 7647-01-0) and did not report a reasonable estimate of all stack emissions using available data. This is a violation of 40 C.F.R. § 372.30.
- 29. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical category lead compounds (N420) and did not report a reasonable estimate of all stack emissions using available data. This is a violation of 40 C.F.R. § 372.30.
- 30. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical category mercury compounds (N458) and did not report a reasonable estimate of all stack emissions using available data. This is a violation of 40 C.F.R. § 372.30.

- 31. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical trichloroethylene (CAS #: 79-01-6) and did not report a reasonable estimate of all fugitive emissions using available data. This is a violation of 40 C.F.R. § 372.30.
- 32. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical 1,2,4-trimethylbenzene (CAS #: 95-63-6) and did not report a reasonable estimate of all fugitive emissions using available data. This is a violation of 40 C.F.R. § 372.30.
- 33. In calendar year 2010, the Facility otherwise used over the threshold quantity of the toxic chemical vinyl acetate (CAS #: 108-05-4) and did not report a reasonable estimate of all fugitive emissions using available data. This is a violation of 40 C.F.R. § 372.30.

### PENALTY

- 34. Section 325(c) of EPCRA, 42 U.S.C. § 11045(c), as amended, and 40 C.F.R. § 372.18, authorizes EPA to assess a civil penalty of up to \$37,500 for each violation of section 313. To determine the amount of the civil penalty to be assessed pursuant to section 325(c)(1) of the Act, 42 U.S.C. §§ 11045(c)(1), EPA considered, in addition to such other factors as justice may require, to the extent known, the nature, circumstances, extent and gravity of the violations alleged, any of Respondent's history of prior violations of EPCRA, or lack thereof, and degree of culpability, and any voluntary disclosure, or lack thereof.
- 35. Attachment A (Collection Information) provides terms for payment including the assessment of fees and interest charges for late payments. Respondent consents and agrees to pay a civil penalty in the amount of thirty nine thousand nine hundred dollars (\$39,900).

# COMPLIANCE

- 36. On or before sixty (60) days from the date of the Final Order, the Facility shall take the following steps to come into compliance with section 325(c) of EPCRA, 42 U.S.C. § 11045, and the regulations promulgated at 40 C.F.R. part 372:
  - a) Correct the alleged violations identified in paragraphs 17-33.
  - b) Ensure that Form R reports for calendar year 2011 are complete and accurate.

# OTHER TERMS

- 37. This CCCA contains all terms of the settlement agreed to by the parties.
- This CCCA, upon incorporation into a final order, applies to and is binding upon EPA,
   Respondent, and Respondent's successors or assigns.
- Nothing in this CCCA shall relieve Respondent of the duty to comply with EPCRA and its implementing regulations.
- 40. Failure of Respondent to comply with any terms of this CCCA shall constitute a breach and may result in referral of the matter to the U.S. Department of Justice for enforcement of this agreement and such other relief as may be appropriate.
- 41. Any change in ownership or corporate status of Respondent, including, but not limited to, any transfer of assets or real or personal property, shall not alter Respondent's responsibilities under this agreement.
- 42. Nothing in the CCCA shall be construed as a waiver by the United States of its authority to seek costs or any appropriate penalty associated with any action instituted as a result of Respondent's failure to perform pursuant to the terms of this CCCA.
- 43. The undersigned representative of the Respondent certifies that he or she is fully authorized to enter into and legally bind Respondent to the terms and conditions of the CCCA.

- 44. The parties agree to submit this CCCA to the Regional Judicial Officer, with a request that it be incorporated into a final order.
- Each party shall bear its own costs and attorney fees in connection with this administrative matter.
- 46. The Respondent certifies, subject to civil and criminal penalties for making a false submission to the United States Government, that the Respondent will correct the violations no later than sixty (60) days after receiving the Final Order.
- Respondent agrees that the penalty shall never be claimed as a federal or other tax deduction or credit.
- 48. This CCCA, upon incorporation into a final order by the Regional Judicial Officer and full satisfaction by the parties, shall be a complete and full civil settlement of the specific violations alleged in this CCCA.

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, REGION 8

By:

11/100 17, 2013

Andrew M. Gaydosh

Assistant Regional Administrator

Office of Enforcement, Compliance and

Environmental Justice

Clean Harbors Aragonite, LLC

Representative of Respondent

Complainant

Date: 4-24-2013

By:

Title: PRESIDENT

#### COLLECTION INFORMATION

Payment shall be due on or before 30 calendar days after the date of the Final Order issued by the Regional Judicial Officer who adopts this agreement. If the due date falls on a weekend or legal Federal holiday, then the due date is the next business day. Payments must be received by 11:00 a.m. Eastern Standard Time to be considered as received that day.

In the event payment is not received by the specified due date, interest accrues from the date of the Final Order, not the due date, at a rate established by the Secretary of the Treasury pursuant to 31 U.S.C. § 3717, and will continue to accrue until payment in full is received. (That is, on the 1st late day, 30 days of interest accrues.)

In addition, a handling charge of fifteen dollars (\$15) shall be assessed the 61st day from the date of the Final Order, and each subsequent thirty-day period that the debt, or any portion thereof, remains unpaid. In addition, a six percent (6%) per annum penalty shall be assessed on any unpaid principal amount if payment is not received within 90 days of the due date (that is, the 121st day from the date the Final Order is signed). Payments are first applied to handling charges, 6% penalty interest, and late interest; then any balance is applied to the outstanding principal amount.

The payment shall be made by remitting a cashier's or certified check, including the name and docket number of this case, for the amount, payable to "Treasurer, United States of America," (or be paid by one of the other methods listed below) and sent as follows:

# CHECK PAYMENTS:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center PO Box 979077 St. Louis, MO 63197-9000

#### WIRE TRANSFERS:

Wire transfers should be directed to the Federal Reserve Bank of New York

Federal Reserve Bank of New York

ABA = 021030004

Account = 68010727

SWIFT address = FRNYUS33

33 Liberty Street

New York NY 10045

Field Tag 4200 of the Fedwire message should read "D 68010727 Environmental Protection Agency"

# **OVERNIGHT MAIL:**

US Bank 1005 Convention Plaza Mail Station SL-MO-C2GL St. Louis, MO 63101

Contact: Natalie Pearson

314-418-4087

# ACH (also known as REX or remittance express):

Automated Clearinghouse (ACH) for receiving US currency PNC Bank 808 17th Street, NW Washington, DC 20074 Contact – Jesse White 301-887-6548 ABA = 051036706 Transaction Code 22 - checking Environmental Protection Agency Account 310006 CTX Format

#### ON LINE PAYMENT:

There is now an On Line Payment Option, available through the Dept. of Treasury. This payment option can be accessed from the information below:

WWW.PAY.GOV Enter sfo 1.1 in the search field

Open form and complete required fields.

# CERTIFICATE OF SERVICE

The undersigned certifies that the original of the attached COMBINED COMPLAINT AND CONSENT AGREEMENT AND FINAL ORDER in the matter of CLEAN HARBORS ARAGONITE, LLC.; DOCKET NO.: EPCRA-08-2013-0004 was filed with the Regional Hearing Clerk on May 28, 2013.

Further, the undersigned certifies that a true and correct copy of the documents were delivered to Marc Weiner, Enforcement Attorney, U. S. EPA – Region 8, 1595 Wynkoop Street, Denver, CO 80202-1129. True and correct copies of the aforementioned documents were placed in the United States mail certified/return receipt requested on May 28, 2013 to:

Michael Marlowe, General Manager Clean Harbors Aragonite, L.L.C. P.O. Box 1339 Grantsville, UT 84029

E-mailed to:

Kim White U. S. Environmental Protection Agency Cincinnati Finance Center 26 W. Martin Luther King Drive (MS-0002) Cincinnati, Ohio 45268

May 28, 2013

Tina Artemis Paralegal/Regional Hearing Clerk